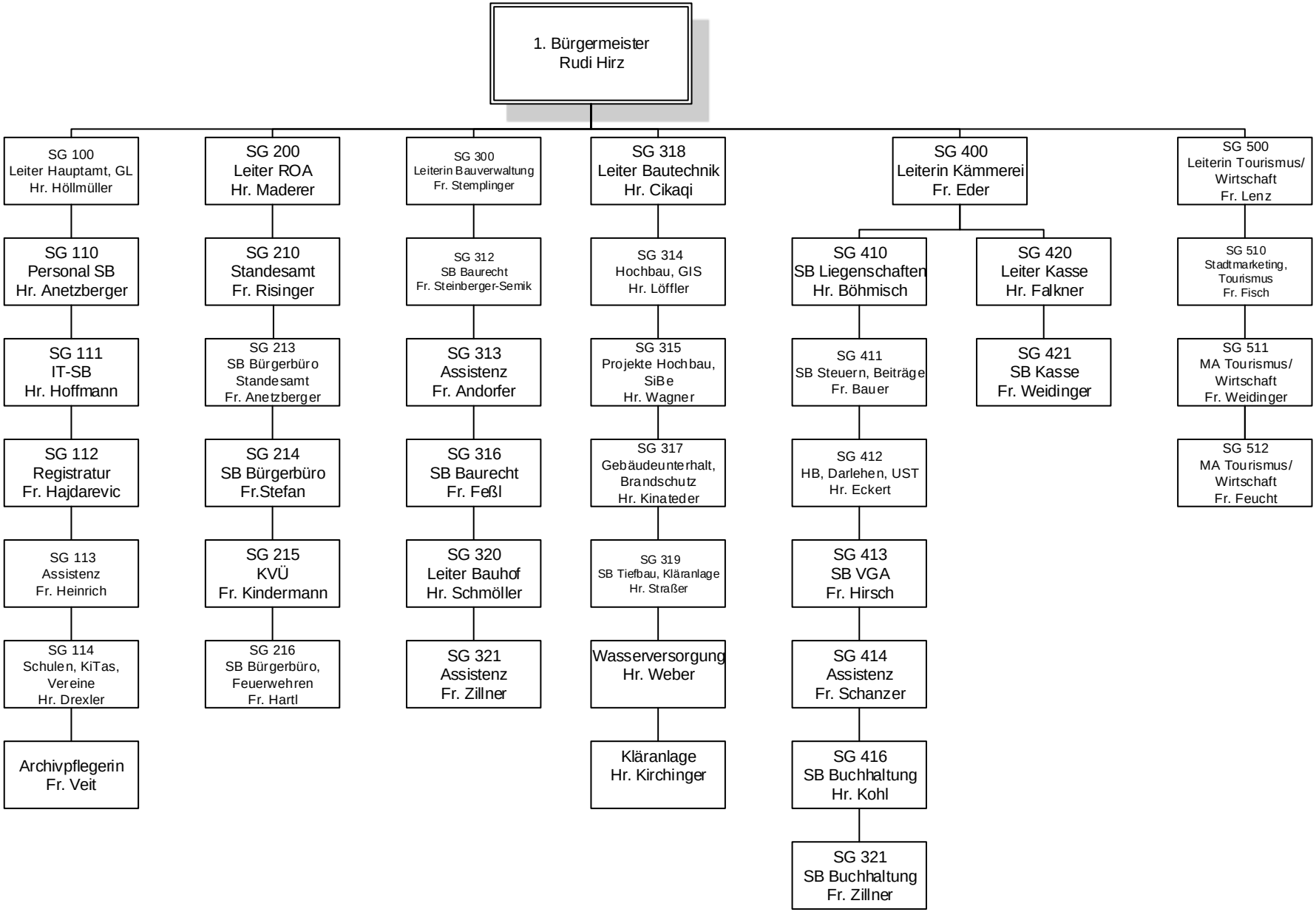Organigramm Stadtverwaltung 2026