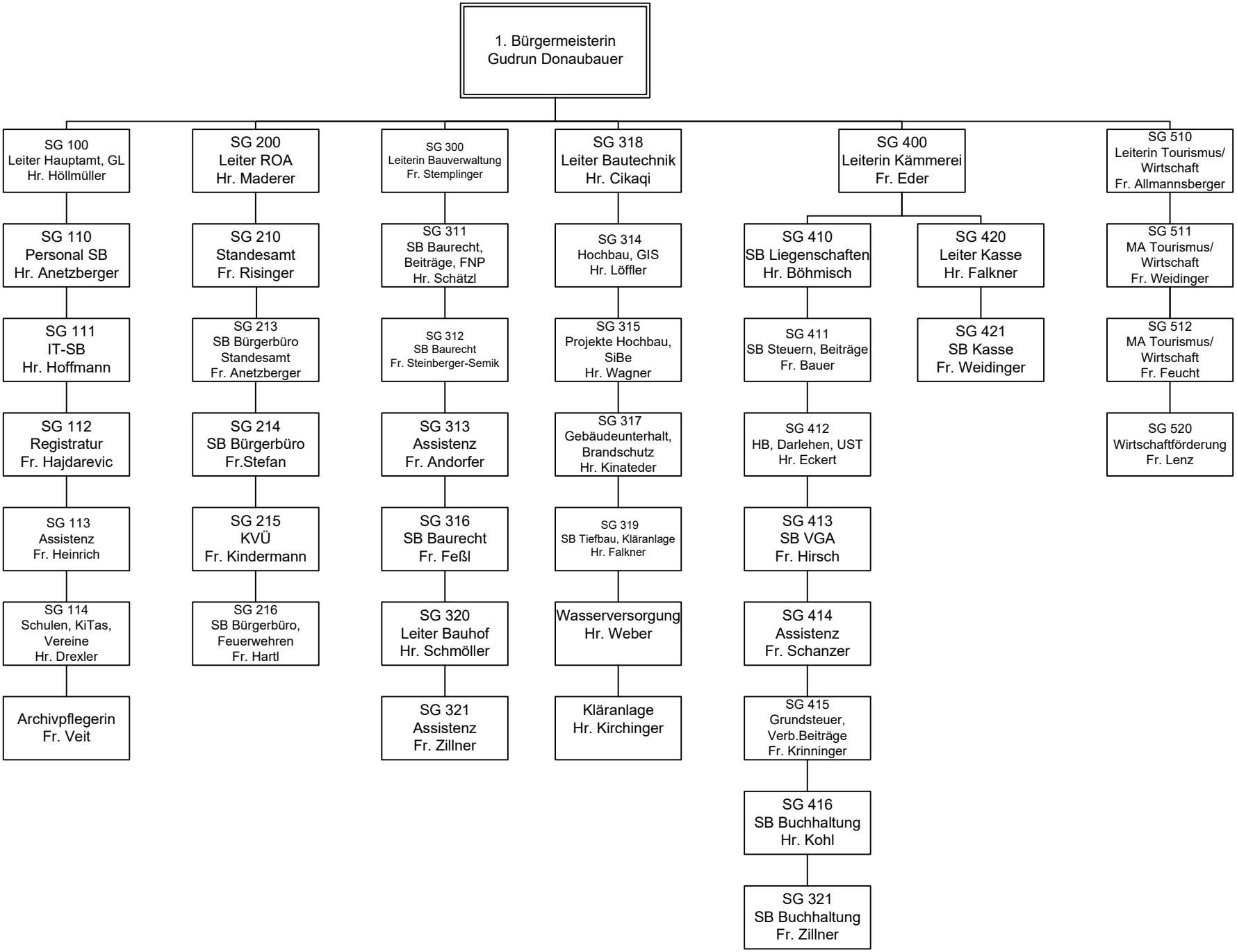Organigramm Stadtverwaltung 2025